



**STORKEY & Co**  
MANAGEMENT CONSULTANTS

## Active Domestic Debt Management

Commonwealth Secretariat  
Seminar on Requirements for  
Domestic Debt Management  
Tools Module

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Taj Lands End Hotel, Mumbai  
4-8 July 2005

## Outline

- Domestic Debt Management Objectives
- Approaches to Active Debt Management
- Questions and Discussion

## Domestic Debt Management Objectives

- Develop and maintain a well functioning market for domestic government securities
- Ensure a smooth maturity profile
- Ensure transparency, predictability and even-handed approach
- Manage funding and interest rate risk
- Diversify the investor base
  - ➔ Funding + Rebalancing

## Evolution of Debt Management

- 1970s & early 1980s
- Mid-1980s
- Late 1980s & early 1990s
- Mid-1990s to present
  - Heavy borrowing programs
  - Development of new debt instruments & sophisticated financial products
  - Deregulation (eg “Big Bang”)
  - Privatisation / asset sales
  - Set up of debt offices
  - Portfolio optimization
  - SDM developed
  - ALM & BaR / CaR / VaR

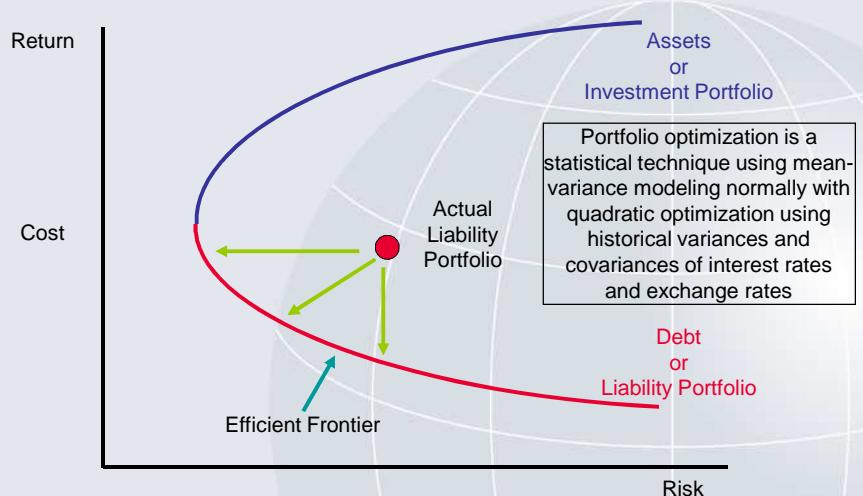
## Approaches to Active Debt Management

- ALM approach
  - Integrated management of financial and fixed assets and liabilities
  - Canada, Denmark, New Zealand and United Kingdom
- Partial ALM approach
  - Integrated management of liabilities and some financial assets (e.g., exclude FX reserves)
  - Australia, Brazil, Ireland and Sweden
- Liability management approach
  - Usually use Cost-at-Risk (CaR) or portfolio optimization approach
  - Italy, Mexico, Poland, Portugal

## Techniques used by DMOs

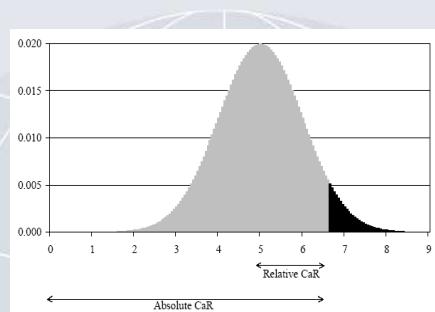
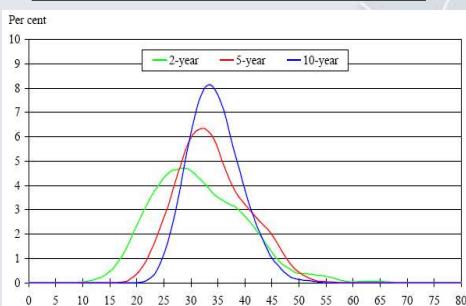
- Portfolio optimisation with mean-variance approach
  - efficient frontier and optimal (gross or net) liability portfolio
- Cost-at-Risk (CaR)/Budget-at-Risk (BaR)/ Debt Service-at-Risk (DSaR) using Monte Carlo simulation techniques
  - reduces variability in budget debt service costs
- Value-at-Risk and stop-loss limits
  - manages market risk of (gross or net) liability portfolio

## Portfolio Optimisation



## Cost-at-Risk

Cost-at-Risk (CaR) determines the maximum expected increase in annual costs of the government debt with a given probability over a given time period



CaR differs from VaR by focusing on the changes in financing costs, whereas VaR focuses on changes in the market value of the portfolio

## What questions are answered?

- How much debt and how much should we borrow? **NO** 
- When, in what structure and from whom should we borrow? **YES** 
- How should we manage existing debt? **YES** 
- Debt sustainability results from fiscal and monetary policy parameters, not debt management
- Debt management indicates preferred structures, timing and creditor profiles
- Debt management provides framework for minimising or smoothing existing debt costs

## Framework for Debt Management

- Identify the cost-risk trade-off, clarify debt policy goals, and improve transparency
- Avoid taking uninformed or speculative views on FX and interest rates
  - Establish benchmarks and use stress testing
- Asset-liability management identifies natural hedges in the government balance sheet
  - Losses on liabilities can be offset by gains in assets

## Questions and Discussion

